## WEST VIRGINIA LEGISLATURE

## **2023 REGULAR SESSION**

## ENGROSSED

## **Committee Substitute**

for

## House Bill 2008

By Delegates Longanacre, Crouse, Ferrell, Ridenour,

Fast, Thorne, Keaton, Ross, McGeehan, Mazzocchi

and Martin

[Introduced January 12, 2023; Referred to the

Committee on the Judiciary]

1 A BILL to amend the Code of West Virginia, 1931, as amended, by adding thereto a new article, 2 designated §15-15-1, §15-15-2, §15-15-3, §15-15-4, §15-15-5, §15-15-6, §15-15-7, §15-3 15-8, §15-15-9, §15-15-10, and §15-15-11, all relating to requiring state entities, local 4 entities and law enforcement agencies to cooperate with the enforcement of immigration 5 laws; providing for definitions; requiring that entities and agencies not prohibit the enforcement of immigration laws or cooperation with other governmental agencies to 6 7 enforce immigration laws; providing for complaint procedures; providing for mandatory duties regarding immigration detainers; providing for actions to ensure compliance; 8 9 providing for ineligibility for state funds; providing for rulemaking authority for the State 10 Auditor; providing for mandatory agreements; providing for the Attorney General to defend 11 good-faith compliance under certain circumstances; providing for a civil cause of action for 12 damages; providing for a duty to report and Whistle-Blower protections; providing for 13 prohibiting discrimination; and providing for severability.

Be it enacted by the Legislature of West Virginia:

#### **ARTICLE 15. FEDERAL IMMIGRATION ENFORCEMENT.**

#### §15-15-1. Definitions.

1 (a) "Federal immigration agency" means the United States Department of Justice and 2 the United States Department of Homeland Security, a division within such an agency, including 3 United States Immigration and Customs Enforcement and United States Customs and Border 4 Protection, any successor agency, and any other federal agency charged with the enforcement of 5 immigration law. 6 (b) "Immigration law" means the laws of this state or federal law relating to immigrants or immigration, including the Federal Immigration and Nationality Act 8 U.S.C. § 1101 et seq. 7 8 (c) "Immigration detainer" means a facially sufficient written or electronic request issued by 9 a federal immigration agency using that agency's official form to request that another law 10 enforcement agency detain a person based on probable cause to believe that the person to be

11	detained is a removable alien under federal immigration law, including detainers issued pursuant
12	to 8 U.S.C. Sections 1226 and 1357 along with a warrant described in paragraph (2) of this
13	subsection. For purposes of this subsection, an immigration detainer is deemed facially sufficient
14	<u>if:</u>
15	(1)(A) The federal immigration agency's official form is complete and indicates on its face
16	that the federal immigration official has probable cause to believe that the person to be detained is
17	a removable alien under federal immigration law; or
18	(B) The federal immigration agency's official form is incomplete and fails to indicate on its
19	face that the federal immigration official has probable cause to believe that the person to be
20	detained is a removable alien under federal immigration law, but is supported by an affidavit, order,
21	or other official documentation that indicates that the federal immigration agency has probable
22	cause to believe that the person to be detained is a removable alien under federal immigration law;
23	and
24	(2) The federal immigration agency supplies with its detention request a Form I-
25	200 Warrant for Arrest of Alien or a Form I-205 Warrant of Removal/Deportation or a successor
26	warrant or other warrant authorized by federal law.
27	(d) "Inmate" means a person in the custody of a law enforcement agency.
28	(e) "Law enforcement agency" for purposes of this article means an agency in this state
29	charged with enforcement of federal, state, county, or municipal laws or with managing custody of
30	persons in this state and includes, but is not limited to, municipal police departments,
31	sheriff's offices, county and state police departments, state college and university
32	police departments, county correctional agencies, and the Division of Corrections and
33	Rehabilitation.
34	(f) "Local entity" means:
35	(1) The governing body of a municipality, county, or other authority, subject to the laws of

36 this state;

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37 (2) An officer or employee of or a division, department, or other body that is part of a
 38 municipality, county, other authority, including a sheriff, municipal police department, municipal
 39 attorney, or county attorney; or

- 40 (3) A prosecuting attorney or assistant prosecuting attorney.
- 41 (g) "State entity" means the State of West Virginia or any agency, office, board, bureau,

42 commission, department, branch, division, or institution thereof, including institutions under the

43 <u>authority of the West Virginia Higher Education Policy Commission, the Community and Technical</u>

44 <u>System, and all other public postsecondary educational institutions in the state. The term includes</u>

45 <u>any officer, employee or agent of any of the aforesaid.</u>

## §15-15-2.Policiesregardingimmigrationenforcement.1A state entity, local entity or law enforcement agency shall not adopt or maintain a law,

2 ordinance, resolution, rule, regulation, policy, directive, order, practice, procedure, or custom,

3 formal or informal, written or unwritten, which prohibits or materially restricts the state entity, local

4 <u>entity, or law enforcement agency from enforcing immigration laws, including but not limited to</u>

- 5 prohibiting or materially restricting the state entity, local entity, or law enforcement agency from:
- 6 (1) Inquiring into the immigration status of any person;
- 7 (2) With respect to information relating to the immigration status, lawful or unlawful, of any
- 8 person:
- 9 (A) Sending the information to or requesting or receiving the information from United

10 States Citizenship and Immigration Services or United States Immigration and Customs

- 11 Enforcement, including information regarding a person's place of birth;
- 12 (B) Maintaining the information; or
- 13 (C) Exchanging the information with another local entity, a state entity, or a federal
- 14 <u>immigration agency;</u>
- 15 (3) Complying with an immigration detainer, including, but not limited to, by requiring a
- 16 judicial warrant or other judicial order prior to complying with an immigration detainer.

- 17 (4) Complying with a request from a federal immigration agency to notify the agency before
- 18 the release of an inmate.
- 19 (5) Providing a federal immigration agency with an inmate's incarceration status or release
- 20 <u>date.</u>
- 21 (6) Assisting or cooperating with a federal immigration agency, including by providing
- 22 <u>enforcement assistance;</u>
- (7) Participating in any program or agreement authorized under Section 287 of the federal
   Immigration and Nationality Act, 8 U.S.C. Section 1357.
- 25 (8) Permitting a federal immigration officer to enter and conduct enforcement activities at a
- 26 <u>municipal jail, county jail, or Division of Corrections and Rehabilitation Facility to enforce federal</u>
- 27 immigration laws.

#### §15-15-3. Mandatory duties of law enforcement agencies regarding immigration detainers.

- 1 (a) A law enforcement agency that has custody of a person subject to an
- 2 <u>immigration detainer shall:</u>
- 3 (1) Provide notice to the court authorized to grant or deny the person's release on bail or
  4 bond that the person is subject to an immigration detainer;
- 5 (2) Record in the person's case file that the person is subject to an immigration 6 detainer; and
- 7 (3) Upon determining that the immigration detainer is facially sufficient as defined by §15-
- 8 <u>15-1(c) of this code, comply with the requests made in the immigration detainer to the extent</u>
- 9 <u>required by law.</u>
- 10 (b) A law enforcement agency is not required to perform a duty imposed by subsection
- 11 (a) of this section with respect to a person who is transferred to the custody of the agency by
- 12 another law enforcement agency if the transferring agency performed that duty before the transfer.

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- (c) A court of competent jurisdiction which receives notice that a person is subject to an
   immigration detainer shall cause the fact to be recorded in the court record, regardless of whether
- 15 the notice is received before or after a judgment in the case.

#### §15-15-4. Mandatory agreements for housing persons subject to immigration detainers.

- (a) Each county jail or municipal jail, to the extent the same may exist, and the Division of
   Corrections and Rehabilitation shall enter into an agreement or agreements with a federal
   immigration agency for temporarily housing persons who are the subject of immigration detainers
   and for the payment of the costs of housing and detaining those persons.
- 5 (b) A compliant agreement under this section includes any contract with a federal 6 immigration agency for housing or detaining persons subject to immigration detainers, such as 7 basic ordering agreements, intergovernmental service agreements, agreements authorized by 8 Section 287 of the federal Immigration and Nationality Act, 8 U.S.C. Section 1357, or successor 9 agreements or other similar agreements authorized by federal law.

# §15-15-5.Complaintprocedure;notice;equitablerelief.1(a) Any person, including a federal agency, may file a complaint with the Attorney General

alleging that a state entity, local entity, or law enforcement agency has violated or is violating this
 article if the person offers evidence to support such an allegation. The person shall include with

4 the complaint any evidence the person has in support of the complaint.

(b) A state entity, local entity, or law enforcement agency for which the Attorney General
 has received a complaint pursuant to this section shall comply with any document requests,
 including a request for supporting documents, from the Attorney General relating to the complaint.
 (c) If the Attorney General determines that a complaint filed against a state entity, local
 entity, or law enforcement agency is facially sufficient, the Attorney General may file a petition for
 declaratory or injunctive relief, mandamus, or other appropriate relief in Circuit Court for Kanawha
 County or in the Circuit Court for a county in which the principal office of the entity or agency is

12 located to compel the entity or agency that is suspected of violating this article to comply.

13 (d) If a court finds a state entity, local entity, or law enforcement agency has violated this 14 article, the court shall immediately enjoin the violation. The court shall have continuing jurisdiction 15 over the parties and subject matter and may enforce its orders with contempt proceedings as 16 provided by law. 17 (e) An order approving a consent decree or granting any relief under this section shall 18 include written findings of fact that describe with specificity the existence and nature of the 19 violation. 20 (f) In an appeal of a suit brought under this section, the appellate court shall render its final 21 order or judgment with the least possible delay. funds; §15-15-6. Denial of state rule-making authority. 1 (a) A state entity, local entity or law enforcement agency may not receive state funds if the 2 entity adopts or maintains a policy in violation of this article and does not come into compliance 3 with this article within 90 days of receiving notice. 4 (b) State funds for a state entity, local entity, or law enforcement agency shall be denied for 5 the state fiscal year following the year in which a final judicial determination in an action brought 6 under §15-15-5 of this code is made that the entity has intentionally violated this article. 7 (c) The State Auditor shall adopt rules to implement this section among state agencies 8 from which state funds are distributed to a municipality or county pursuant to §29A-3-1 et seq. of 9 this code. Attorney General to defend good-faith compliance upon request. §15-15-7. 1 (a) The Attorney General may defend a local entity or law enforcement agency in any 2 action in any court if: 3 (1) The executive head or governing body, as applicable, of the local entity or law 4 enforcement agency requests the Attorney General 's assistance in the defense; and 5 (2) The Attorney General determines that the cause of action arises out of a claim involving 6 the local entity's or law enforcement agency's good-faith compliance with this article.

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	<u>§15-15-8.</u>	Report	of	violations;	whistle-b	lower	protections.		
1	<u>(a) A st</u>	ate entity, loca	l entity, or	law enforceme	nt agency shall	<u>not dischaı</u>	rge, threaten, or		
2	otherwise discriminate or retaliate against any official, representative, agent, or employee for								
3	reporting a known or probable violation of the provisions of §15-15-2 of this code to the Attorney								
4	<u>General.</u>								
5	(b) All provisions of §6C-1-1 et seq. of this code, the Whistle-Blower Law, shall apply to an								
6	official, representative, agent, or employee of a state entity, local entity, or law enforcement								
7	agency who is discharged, threatened, or otherwise discriminated or retaliated against because								
8	he or she reported a known or probable violation of the provisions of §15-15-2 of this code to the								
9	Attorney General.								
	<u>§15-15-9.</u>	Civil	cause	of	action	for	damages.		
1	(a) A person injured by the tortious acts or omissions of a person unlawfully present in								
2	the United States, or the personal representative of a person killed by the tortious acts								
3	or omissions of a person unlawfully present in the United States, shall have a cause of action for								
4	damages against a state entity, local entity, or law enforcement agency upon proof by the								
5	preponderance of the evidence of:								
6	(1) The existence of a policy in violation of this article by such state entity, local entity, or								
7	law enforcement agency; and								
8	(2) A failure to comply with this article resulting in such person having access to the person								
9	injured or killed when the tortious acts or omissions occurred.								
10	(b) Sovereign immunity of state entities, local entities, or law enforcement agencies is								
11	expressly waived to the extent of liability created by this section.								
12	(c) Trial by jury is a matter of right in an action brought under this section.								
13	(d) The court in an action brought under this section may award reasonable costs								
14	and attorneys' fees to the prevailing party.								
	<u>§15-15-10.</u>	Impl	ementatio	on;	discrimination	<u>n</u>	prohibited.		

- 1 (a) This article shall be implemented in a manner consistent with federal laws 2 and regulations governing immigration, protecting the civil rights of all persons, and respecting the 3 privileges and immunities of United States citizens.
- 4 (b) A state entity, local entity, or law enforcement agency, or a person employed by or
- 5 otherwise under the direction or control of a state entity, local entity, or law enforcement agency,
- 6 shall not base its actions under this article on the gender, race, color, religion, language, national
- 7 <u>origin, or physical disability of a person except to the extent authorized by the United States</u>
- 8 <u>Constitution, the Constitution of the State of West Virginia, or federal law.</u>

#### §15-15-11. Severability.

- 1 The provisions of this article are severable and accordingly, if any part of this article is
- 2 adjudged to be unconstitutional or invalid, that determination does not affect the continuing validity
- 3 of the remaining provisions of this article.

NOTE: The purpose of this bill is to clarify federal immigration enforcement in West Virginia.

Strike-throughs indicate language that would be stricken from a heading or the present law, and underscoring indicates new language that would be added.